General Plan Advisory Committee: Background Information

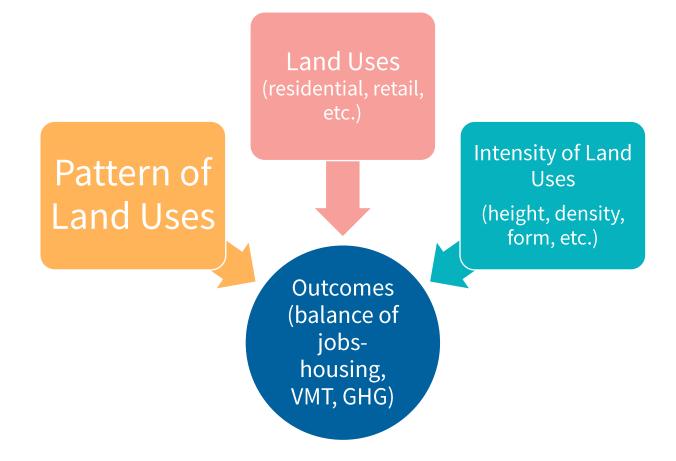
GPAC #12: April 19, 2022



Background

Purpose of "Land Use Alternatives"

- Test different land use and urban design patterns
- Understand the trade-offs between the alternatives
- Make informed choices about the future
- Pivot towards the policies and implementation mechanisms needed to make these happen





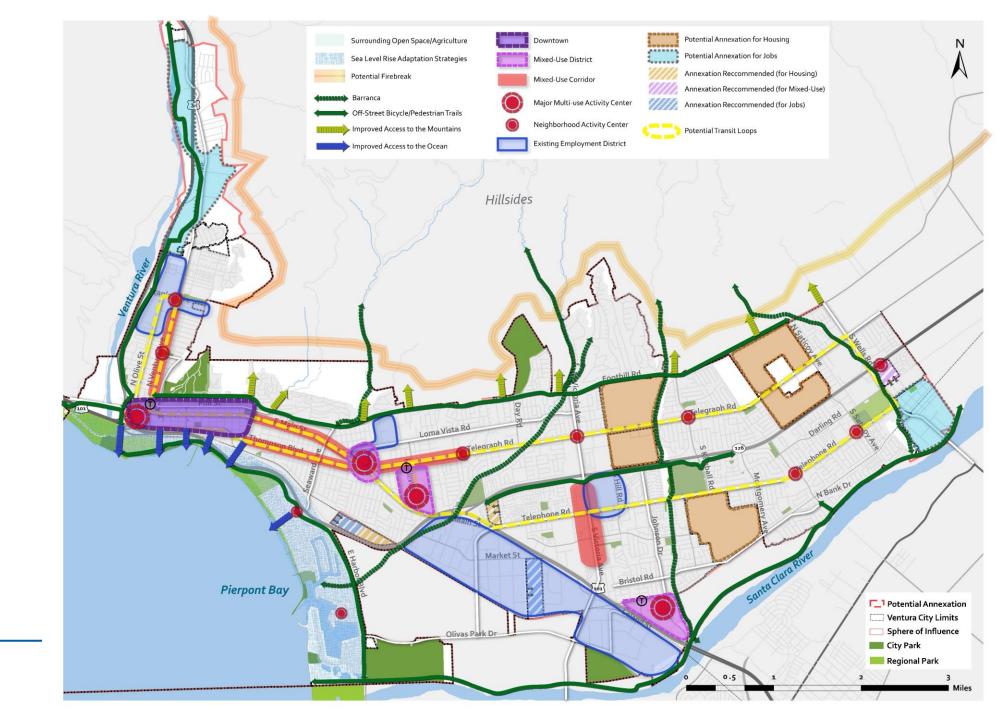
Path to Land Use Alternatives





Citywide Framework: The Evolution of the City

Framework Map



Areas of Discussion

Summary

Evolve

- Downtown
- Midtown Corridors
- Arundell/North Bank
- Westside
- Victoria Corridor

Transform

- Mall
- Johnson Corridor/TOD
- Infill annexation areas

Limited Change

- Eastside activity centers
- Pierpont
- Harbor
- Telephone Corridor

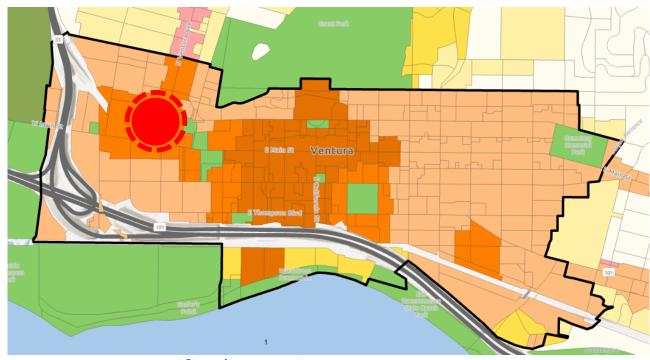


Downtown

Recommendations

- Heart of the City with diverse mix of uses
- Focus area for new development
- Allow higher density/height in some areas
- Encourage historic preservation and reuse of quality buildings
- Preserve N/S view corridors from public streets

- Where should higher density be explored in the alternatives?
- Should some areas only focus on jobs and allow limited residential?



Downtown Specific Plan Zoning

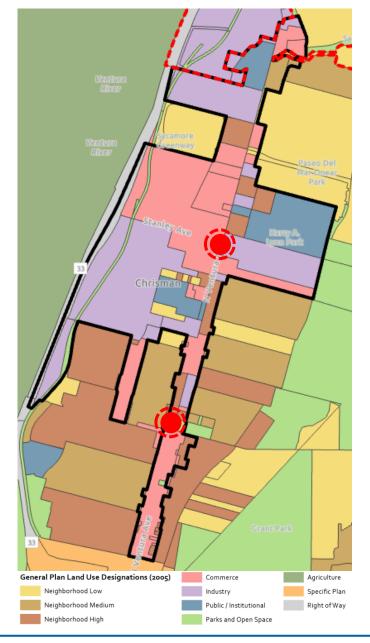


Westside

Recommendation

- Implement overall vision Westside Community Plan: unique neighborhood with diversity of housing
- Continue infill residential and mixed use (3-4 stories)
- Phase out "noxious" uses
- Evolve as a job center focusing on small, light industrial uses

- What uses should be allowed on Ventura Avenue? (residential, retail/commercial/mixed use)
- Should industrial areas should allow residential or remain as jobs?
- What type of jobs should be encouraged? Remain as industrial or allow office/R&D?



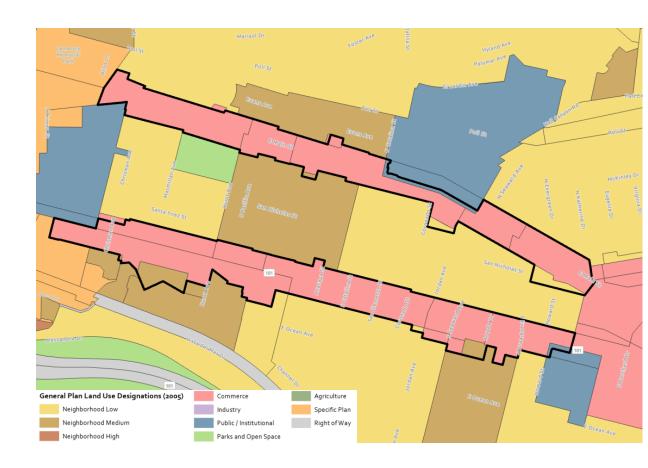


Midtown Corridors

Recommendation

- Enhance as urban, mixed-use corridors
- Allow higher heights and densities
- Identify retail/commercial "activity centers"
- Create attractive, pedestrian-oriented streetscapes

- Should higher density/height be allowed? Where?
- Where should "activity centers" be located?



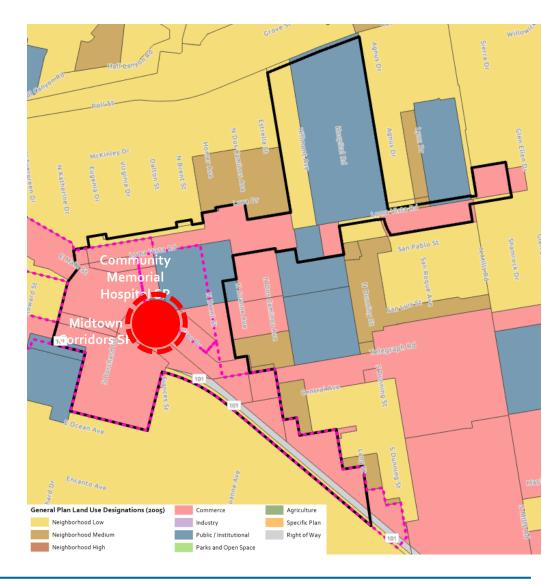


Five Points/ Loma Vista Corridor

Recommendations

- Expand to be a major mixed use/job center
- Capitalize on healthcare to attract supporting uses/businesses
- Allow taller/denser commercial/office and housing

- Should this area be a focus for new housing or continue as a job center?
- What height/density should be allowed to support the areas continued evolution?



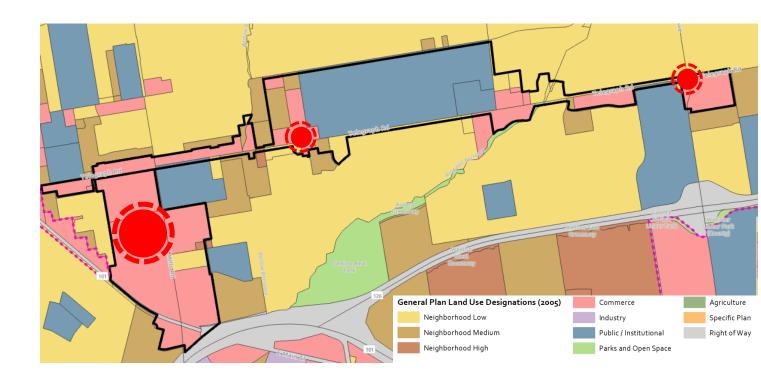


Telegraph Corridor (Pacific View Mall/Community College)

Recommendation

- Redevelop the mall into a high-intensity mixed-use center
- Create smaller mixed-use "activity centers"
- Pursue retail, office and housing to support VCC, the hospitals, and neighborhoods

- What should the mix of uses and intensities be for the Mall?
- What scale of development should be considered along Telegraph, especially in the "activity centers"?



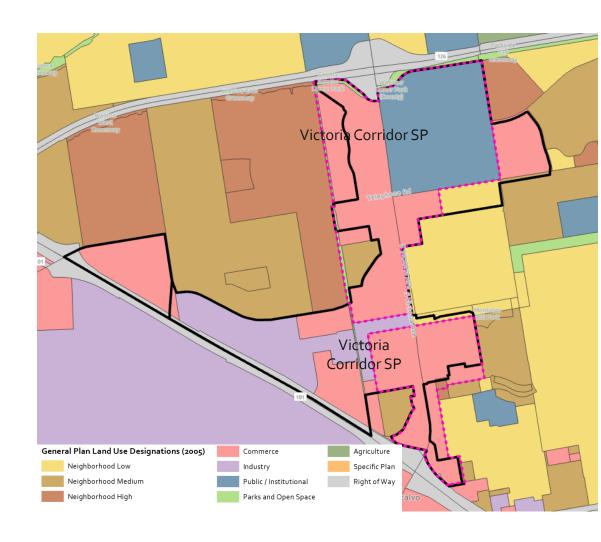


Victoria Corridor

Recommendations

- Opportunity to redevelop the area into a walkable, urban office and residential corridor
- Expand jobs and employment
- Redevelop shopping centers with multifamily/mixed use
- Preserve some neighborhood-serving uses

- Should the industrial transition to office/R&D?
- What mix of uses and scale of development be allowed along Victoria?



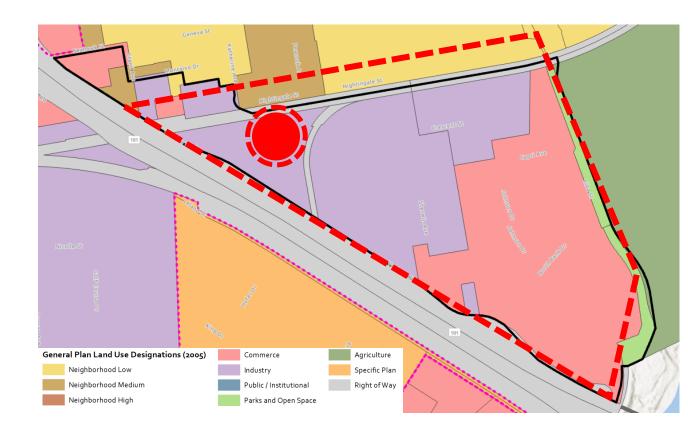


Johnson Corridor/Metrolink

Recommendations:

- Convert area into a residential/office district that capitalizes on Metrolink and US-101 access
- Transition industrial uses to high density residential and office

- Should the focus be more on jobs or housing?
- Should industrial uses be zoned out?
- What scale of development is most appropriate for the area?





Arundell and North Bank

Recommendations

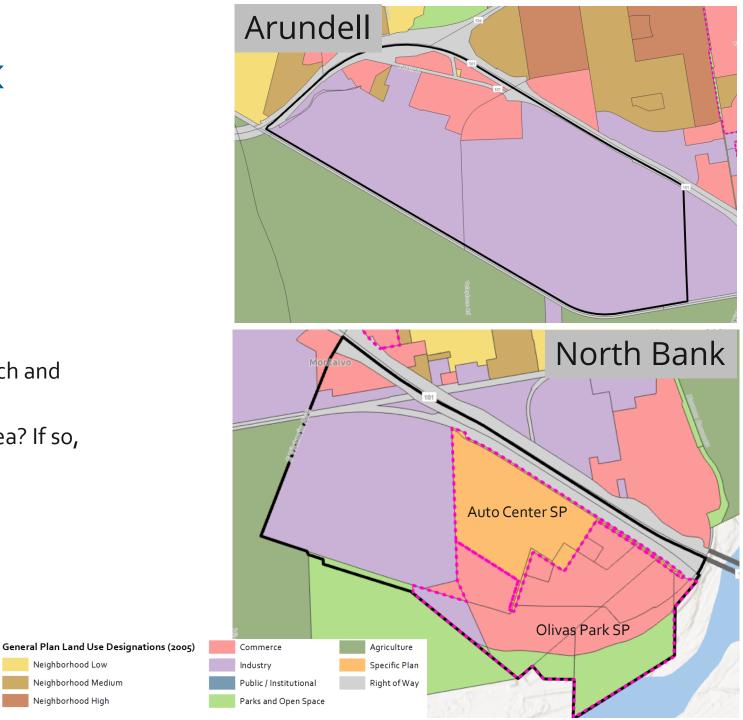
- Expand employment with office/R&D
- Annex the "McGrath property"
- Consider limited residential mixed use
- Support auto dealers

Ideas for Alternatives

- Should Office/R&D be pursued? Where, how much and what scale?
- Should residential or mixed be allowed in this area? If so, where?

Neighborhood Low

Neighborhood High

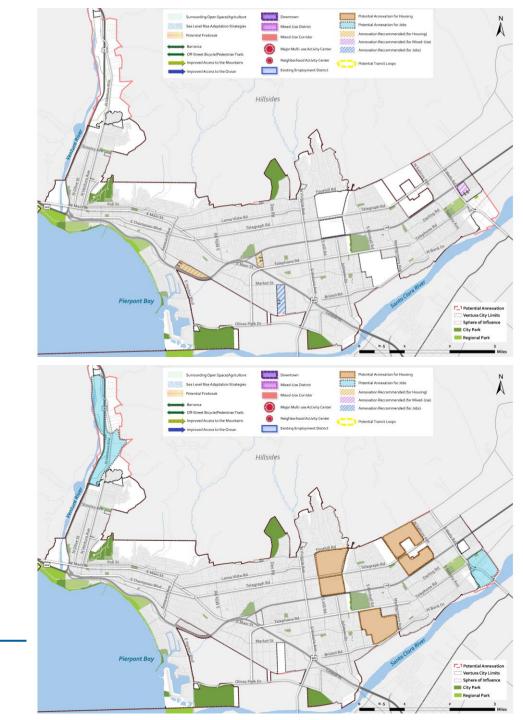


Annexation

- "Infill" Annex for jobs, housing, mixed use
- **Westside** Annex in the long-term future; cover to job center
- Saticoy Annex; expand services
- **SOAR Areas** Consider annexation over the long-term for strategic reasons (jobs; housing; revenues, etc.)

Ideas for Alternatives

• What densities and mix of uses should be considered for the "infill" annexations and the SOAR areas?

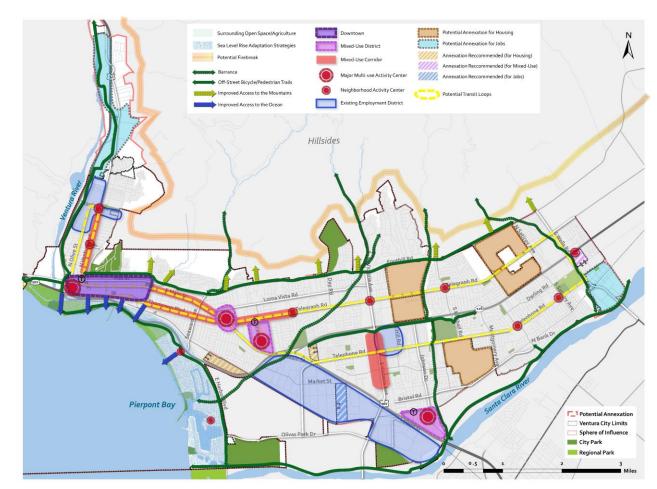


Recommendation for Other Areas

- Eastside Create a series of "neighborhood centers"
- Harbor Continue current land use direction; address SLR
- Pierpont
 - Revitalize Seaward (1-2 story retail)
 - Add hotels and multifamily housing along E. Harbor Blvd
 - Consider managed retreat due to SLR
- **Golf Courses** Add visitor-serving amenities
- Fairgrounds Work with State to move fairgrounds to another location; convert to public spaces and visitor uses

Ideas for Alternatives

 Exclude these areas from land use alternatives; focus on policy direction during the GP

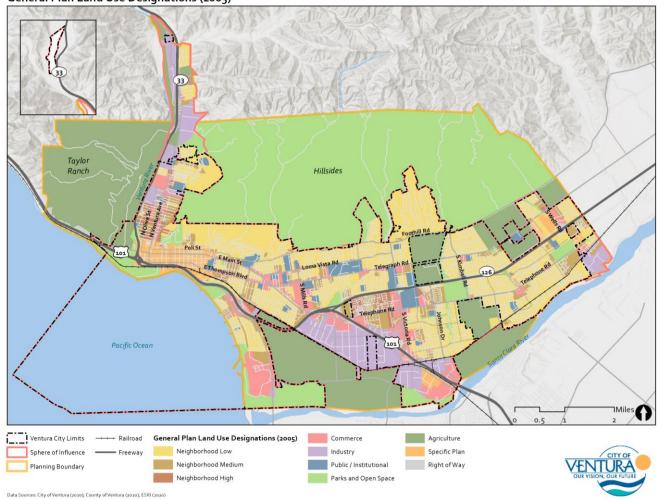




Regulatory Background and Existing Vision for Areas of Discussion

General Plan Land Use Designations

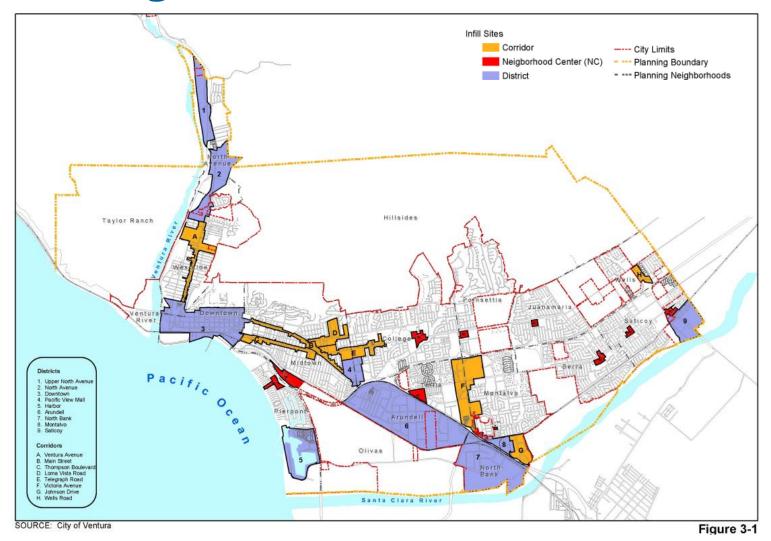
General Plan Land Use Designations (2005)



| Land Use Designation | Allowed Density (du/ac) |
|---|----------------------------|
| Agriculture (A). Predominantly accommodates the commercial cultivation of food crops and plants and raising of animals. | - |
| Commerce (C). Encourages a range of building types supporting a mix of functions, including commercial, entertainment, office, and housing. | - |
| Industry (I) . Encourages intensive manufacturing, processing, warehousing, and light industries housed mainly in large-scale buildings. | - |
| Neighborhood Low (NL) . Provides for a predominantly low-density residential character, emphasizing detached houses with some attached units. Includes opportunities for limited home-based occupations and neighborhood services in | |
| certain locations. | o-8 |
| Neighborhood Medium (NM) . Provides for a low-to-medium density residential character, including a mixture of detached and attached dwellings. Includes small- | |
| scale commercial at key locations, such as at intersections and along corridors. | 9-20 |
| Neighborhood High (NH). A broader mix of building types, including higher-density attached residential, commercial, office, entertainment, and mixed-use. | 21-54 |
| Public & Institutional (PI) . Accommodates civic function including government offices, hospitals, libraries, schools, and public green space. | - |
| Parks & Open Space (POS) . Dedicates land to public recreation and leisure, ranging from neighborhood playgrounds and mini parks to large regional parks and natural preserves. | - |
| Downtown Specific Plan (SP). Accommodates land uses and building types highlighted in the Downtown Specific Plan. | 21-54 |
| Note: The General Plan does not provide building intensity ranges for non-residential uses. | |



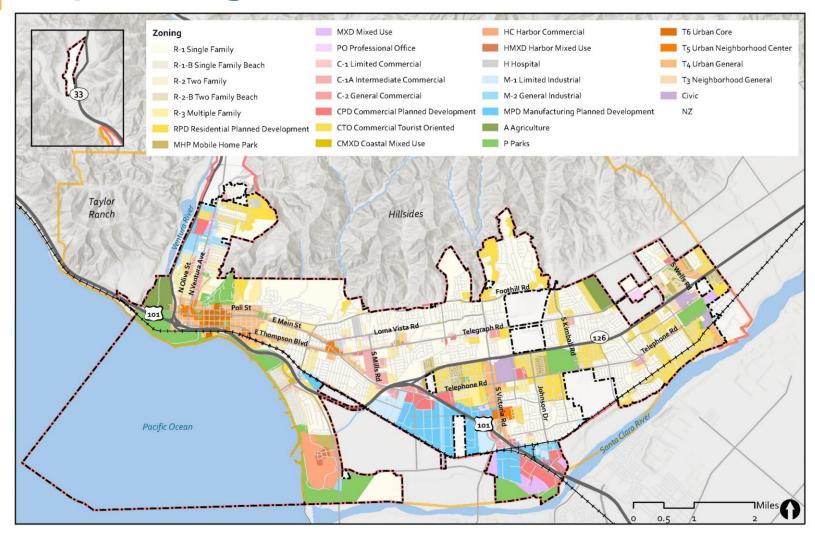
Existing General Plan: Infill Areas



- General Plan pursues an "Infill First" strategy
 - Concentrates new developments in select districts, corridors, and neighborhood centers (see map)
 - Provides direction on potential opportunities for new uses in each infill area
- General Plan direction for each area is described in the presentation below



City Zoning Code

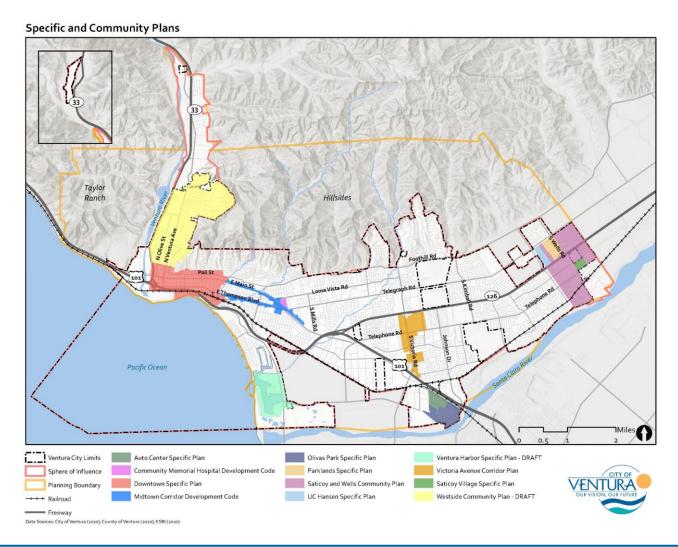


- Regulates use, density/intensity, building form and placement
- Comprised of Euclidean (usebased) districts and form-based districts (form and character)
- Form Based Districts
 - Downtown, Midtown
 Corridors, Hospital District,
 Victoria Corridor, and West
 Saticoy
 - Regulated by design criteria (i.e., building type, frontage type, streetscape standards)



Specific Plans and Vision Plans

| Plan Name | Year | Acres |
|----------------------------------|------|-------|
| Specific Plans | | |
| Downtown Specific Plan | 2007 | 514 |
| UC Hansen Specific Plan | 2008 | 35.7 |
| Parklands Specific Plan | 2009 | 66.7 |
| Ventura Harbor Specific Plan* | 2010 | 339 |
| Auto Center Specific Plan | 2017 | 54.6 |
| Olivas Park Specific Plan | 2019 | 139 |
| Community Plans | | |
| Saticoy and Wells Community Plan | 2009 | 1,000 |
| Victoria Avenue Corridor Plan | 2009 | 286 |
| Westside Community Plan* | 2012 | 900 |
| Vision Plans | | |
| Ventura Vision | 2000 | N/A |







Zoning Districts: Residential

| Zone | Permitted Uses | Density Standard | Max. Building Height |
|---------------------------------------|--|---|----------------------|
| R-1 (Single Family) | Single family residential and some recreation/neighborhood services | 6,000 sq ft/du | |
| R-1-B (Single Family Beach) | Single family residential and some recreation/neighborhood services | 3,200 sq ft/du | a ctorios |
| R-2 (Two Family) | Two family residential and some recreation/neighborhood services | 3,000 sq ft/du | 2.5 stories |
| R-2-B (Two Family Beach) | Two family residential and some recreation/neighborhood services | 1,600 sq ft/du | |
| R-3 (Multiple Family) | Multifamily residential, condominiums, and some recreation/neighborhood services | 800-2,400 sq ft/du | 3 stories |
| MPH (Mobile Home Park) | Mobile homes and some recreation/neighborhood services | 8 du/net ac; no more than 300 dwelling units per mobile home park | |
| RPD (Residential Planned Development) | Residential developments, some recreation/neighborhood services, some indoor agricultural production | 30 du/net ac | 30′ |



Zoning Districts: Commercial and Mixed Use

| Zone | Permitted Uses | Density Standards | Max. Building Height |
|--------------------------------------|---|---|----------------------|
| MXD (Mixed Use) | Mixed use developments | 1,600 sq ft/du | 6 stories |
| C-1 (Limited Commercial) | Certain commercial retail and residential | 1,600 sq ft/du | 3 stories |
| C-1A (Intermediate Commercial) | Certain commercial retail and residential | 1,600 sq ft/du | 6 stories |
| C-2 (General Commercial) | General commercial retail and residential | 1,600 sq ft/du | 6 stories |
| CTO (Commercial Tourist-Oriented) | Visitor-serving commercial retail | No min. lot area standard, max. lot coverage of 50% | 35′ |
| CPD (Commercial Planned Development) | General commercial retail and large shopping centers | No min. lot area standard, max. lot coverage of 50% | 6 stories |
| PO (Professional Office) | Administrative and professional services | Min. lot area of 6,500 sq ft, no lot coverage standard | 3 stories |
| HC (Harbor Commercial) | Visitor-serving retail, recreational services, boating, and commercial fishing facilities | 20 du/net ac | - |
| HXMD (Harbor Mixed Use) | Residential in conjunction with visitor- serving commercial and recreational uses | 30 du/net ac; no more than 300 dwelling units per development | 3 stories |
| CMXD (Coastal Mixed Use) | Residential in conjunction with visitor- serving commercial and recreational uses | 30 du/net ac | 35′ |



Zoning Districts: Industrial and Open Space

| Zone | Permitted Uses | Density Standards | Max. Building Height |
|---|---|---|-------------------------|
| M-1 (Limited Industrial) | Light industrial and general commercial retail | None | 3 stories |
| M-2 (General Industrial) | Heavy industrial and general commercial retail | None | 6 stories |
| MPD (Manufacturing Planned Development) | Wide variety of industrial and manufacturing uses | Min. lot area of 21,780 square feet, max. lot coverage of 50% | 6 stories |
| H (Hospital) | Medical care and adjacent services/uses | No density standards | 3 stories |
| A (Agricultural) | Agricultural production and storage, single family residential, farm employee housing | Min. lot area of 40 ac, max. lot coverage of 50% | 35′ |
| P (Parks) | Recreational facilities and some neighborhood services | None | 30′ |

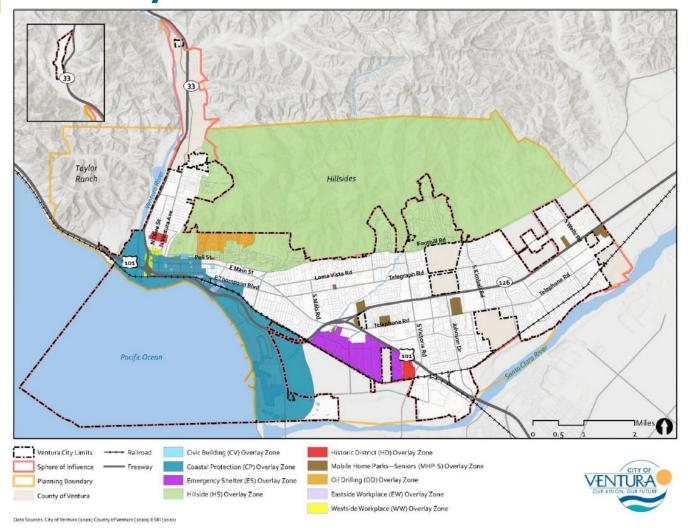


Zoning Districts: Transect/Form-Based Zones

| | Zone | Design Intent/Intended Uses | Max. Bldg Height (stories) |
|----------------------------------|--|---|----------------------------|
| | T4.1 (Main St. Frontage) | Lower-density residential with neighborhood-serving uses | 2 |
| | T _{4.2} (Westside Frontage) | Lower-density residential with neighborhood-serving uses | 2-3 |
| eral) | T4.3 (US-101 Frontage) | Mid-rise residential with neighborhood-serving uses | 3-4 |
| Gen | T4.4 (Thompson Corridor) | Lower-density residential with neighborhood-serving uses | 2-3 |
| T4 (Urban General) | T _{4.5} (Midtown Corridors) | Mid-sized mixed-use and residential infill development | 3 |
| U) 4. | T4.8 (Victoria Corridor) | Workplace buildings | 6 |
| | T4.9 (Victoria Corridor) | Workplace buildings and high-density mixed use | 6 |
| | T ₄ .10 (West Saticoy) | Mid-sized mixed-use and residential infill development | 3 |
| an ') | T _{5.1} (Figueroa St. Frontage) | Mid-sized mixed-use | 3-4 |
| T ₅ (Urban Center) | T _{5.2} (Five Points) | High-density mixed use | 6 |
| T ₅ (| T _{5.3} (Victoria Corridor) | High-density mixed use | 6 |
| T6 (Urban Core) | T6.1 (Downtown) | Mixed use with the highest development intensities and greatest variety of uses in the City | 4-5 |



Overlay Zones



| Overlay Zone | Purpose/Description |
|-------------------------------------|--|
| Coastal Protection (CP) | Regulates development in coastal zone areas in conformance with the Local Coastal Program (LCP). |
| Coastal Bluff (CB) | Preserves the scenic qualities of coastal bluff areas and ensures that development does not compromise bluff stability. |
| Emergency Shelter (ES) | Regulates emergency shelters, with full supportive services, for homeless individuals in the M-1, M-2, and MPD zones. |
| Flood Plain (FP) | Enforces alternative land use regulations for coastal areas subject to flooding to protect human life and property. |
| Sensitive Habitat (SH) | Protects and restores, to the extent feasible, environmentally sensitive habitat areas to ensure continued biological productivity. |
| Historic District (HD) | Regulates development in areas with a historic landmark or point of interest to protect against its destruction and preserve neighborhood character. |
| Downtown Parking (DP) | Enforces a unique set of off-street parking requirements in Downtown Ventura. |
| Tourist-Oriented (TO) | Encourages the development of tourist-serving commercial and recreational facilities. |
| Seniors Mobile Home Park (MHP-S) | Enforces regulations to ensure the continued supply of mobile homes available to senior households. |
| Oil Drilling (OD) | Establishes limitations, safeguards, and controls for fossil fuel extraction in industrial zones. |
| Westside Workplace (WW) | Implements the Downtown Specific Plan by helping to create an enhanced environment for artisans and craftspeople. |
| Eastside Workplace (EW) | Implements the Downtown Specific Plan through the retention of existing commercial uses. |
| Hillside Overlay (HS) | Implements the Downtown Specific Plan by setting standards for building height. |
| Civic Building (CV) | Implements the Downtown Specific Plan by encouraging unique and creative building design for civic buildings. |



Land Use Regulations for Areas of Discussion

| Area of Discussion | Guiding Regulatory/Policy Document(s) |
|-------------------------------------|--|
| Westside | Zoning Code; General Plan; Westside Community Plan* |
| Downtown | Downtown Specific Plan; General Plan |
| Midtown Corridors | Midtown Corridors Development Code; General Plan |
| Five Points/Loma Vista Corridor | Midtown Corridors Development Code; Community Memorial Hospital Plan; General Plan |
| Harbor/Pierpont | Zoning Code; General Plan; Ventura Harbor Specific Plan* |
| County Fairgrounds | Zoning Code; General Plan |
| Arundell | Zoning Code; General Plan |
| North Bank | Auto Center Specific Plan; Olivas Park Specific Plan; General Plan |
| Montalvo/Johnson Corridor | Zoning Code; General Plan |
| Victoria Corridor | Victoria Corridor Development Code; General Plan |
| Pacific View Mall/Community College | Zoning Code; General Plan |
| Eastside Neighborhood Centers | Zoning Code; General Plan |
| West Saticoy | Saticoy Wells Community Plan; General Plan |
| SOI – Westside (North Avenue) | North Ventura Avenue Area Plan (prepared by County); General Plan |
| SOI – Saticoy | Saticoy Area Plan (prepared by County); General Plan |
| SOI – SOAR Areas | Ventura County SOAR Ordinance; General Plan |

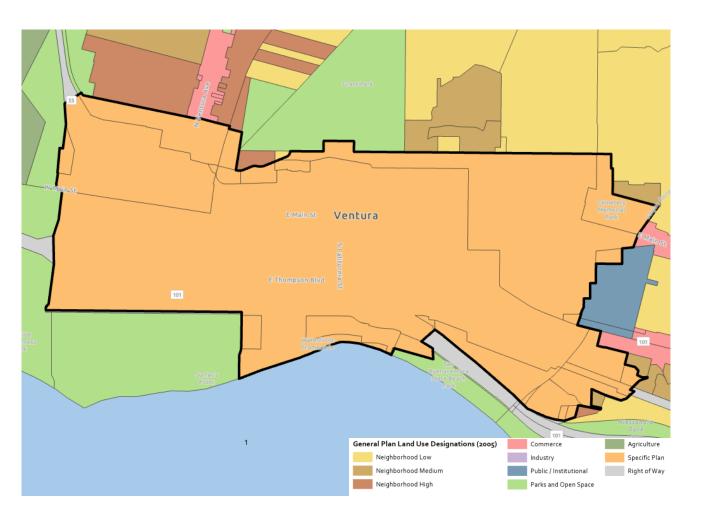
Downtown

General Plan:

- Market Downtown as a Cultural District
- Attract uses that create "around–the-clock" activity
- Focus future residential and commercial growth in this area

• Downtown Specific Plan:

- Maintain the historic development pattern and prevent large, monolithic developments
- Promote economic development in the professional and creative sectors
- Expand housing supply at all income levels
- Provide an integrated transportation system
- Nurture arts and cultural expression





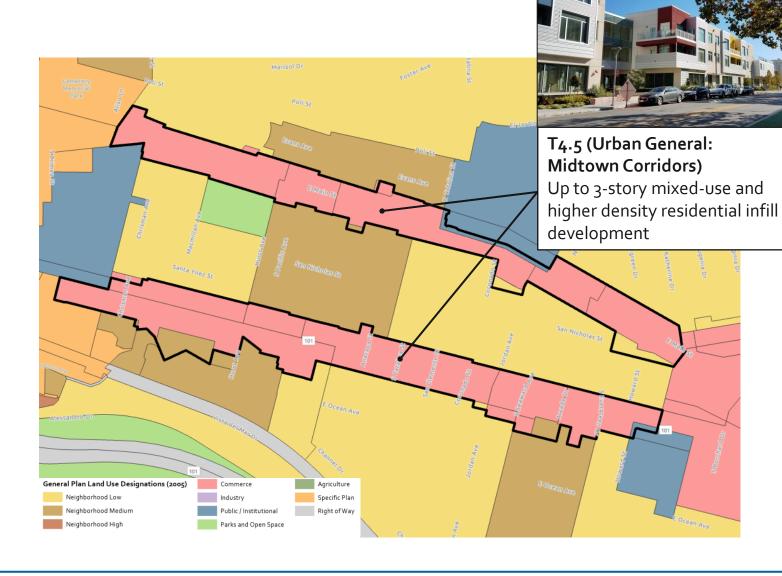
Midtown Corridors

General Plan:

- Main Street
 - Increase mixed use and housing
 - Create attractive, pedestrianoriented streetscapes
- o <u>Thompson Boulevard</u>
 - Become a major transit corridor
 - Increase access to the ocean with pedestrian/bike enhancements

• Midtown Corridors Development Code:

- Ensure development is human scale and pedestrian/transit-oriented
- Support high-density mixed-use environments
- Provide adjoining neighborhoods with a range of amenities within walking distance





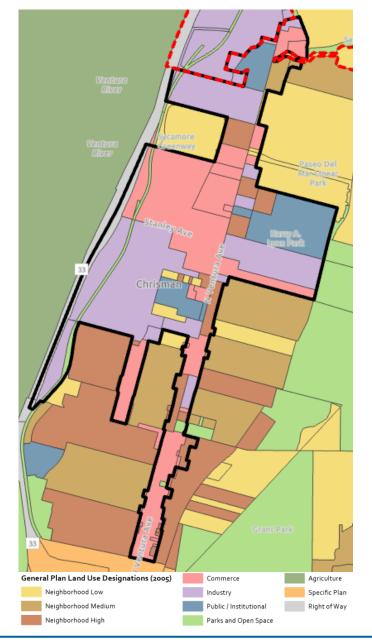
Westside

General Plan:

- Become a hub for emerging arts and manufacturing crafts
- o Create a community/specific plan for Westside
- Secure funding for more brownfield reuse efforts

Westside Community Plan (plan not completed)

- Revitalize while preserving its Latino heritage
- Increase shopping opportunities
- Diversify the local economy
- Provide housing for people of all incomes, ages, and abilities
- o Enhance Ventura Avenue with plazas, green spaces, trees and art
- o Improve streets to accommodate all travel modes
- Create new park space and increase passive and active recreational opportunities





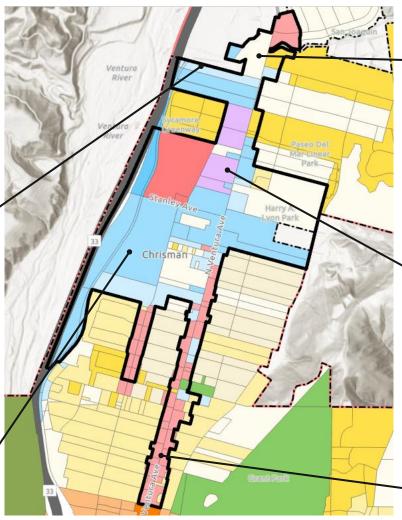
Westside



M-1: Limited Industrial
Up to 3-story light industrial and
general commercial



M-2: General Industrial
Up to 6-story heavy industrial
and general commercial





R-1: Single Family
1-2.5 story single family
residential



MXD: Mixed Use
Up to 6-story mixed use



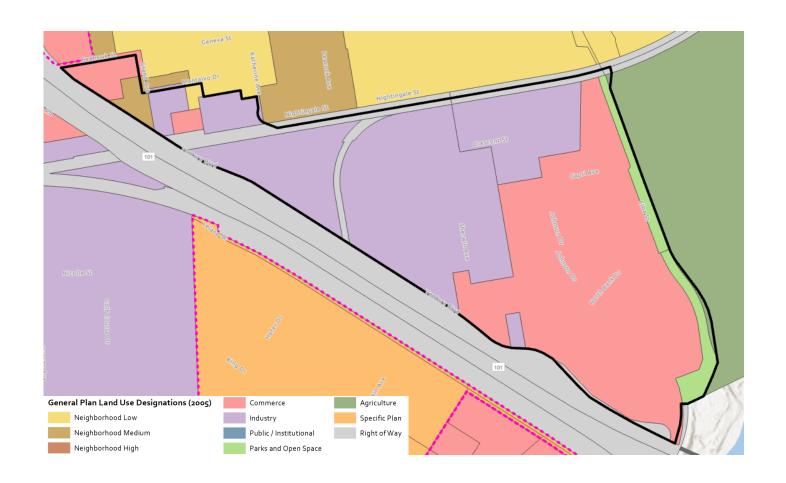
C-2: General Commercial Up to 6-story general commercial and residential



Montalvo/Johnson Corridor

• General Plan:

- Leverage location next to Metrolink station
- Establish a strategic mix of uses
- Strengthen area's economic presence
- Provide a visual gateway to the City
- Encourage high-quality mixeduse developments with uses such as childcare, restaurants, offices, light industrial, and housing
- No specific/community plans written for this area





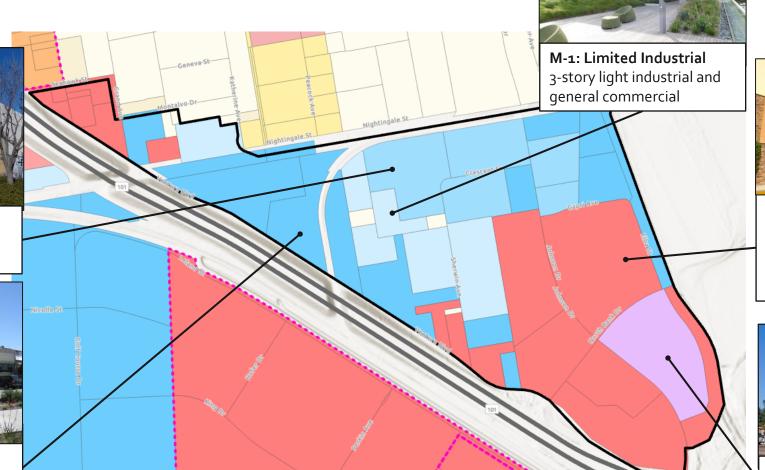
Montalvo/Johnson Corridor



M-2: General Industrial 6-story heavy industrial and general commercial



Planned Development 6-story heavy industrial and manufacturing





CPD: Commercial Planned
Development
Up to 6-story general
commercial and large
shopping centers



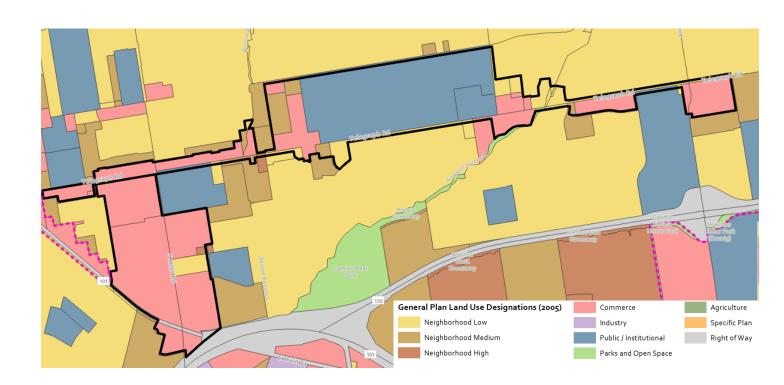
MXD: Mixed Use Up to 6-story mixed use



Telegraph Corridor (Pacific View Mall/Community College)

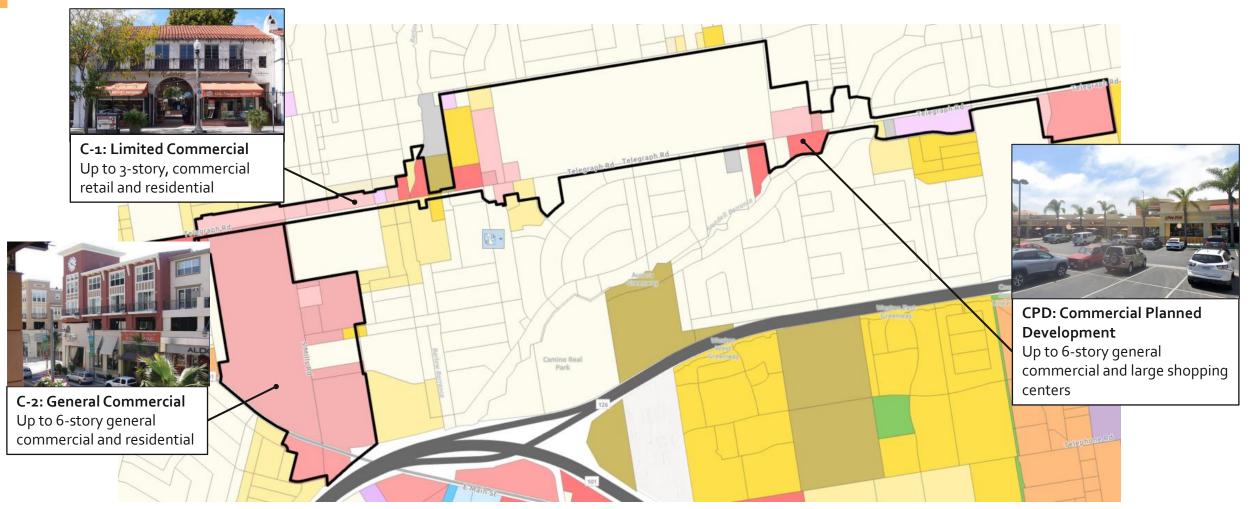
General Plan:

- Redevelop suburban-scale areas with a higher intensity and mix of uses
- o Pacific View Mall:
 - Reinvent single-use retail into a mix of high intensity uses
- o <u>Telegraph Road</u>
 - Create a multimodal node of housing and employment at the City's bus transfer stop
 - Allow a mixture of development intensities along the corridor
- No specific/community plans written for these areas





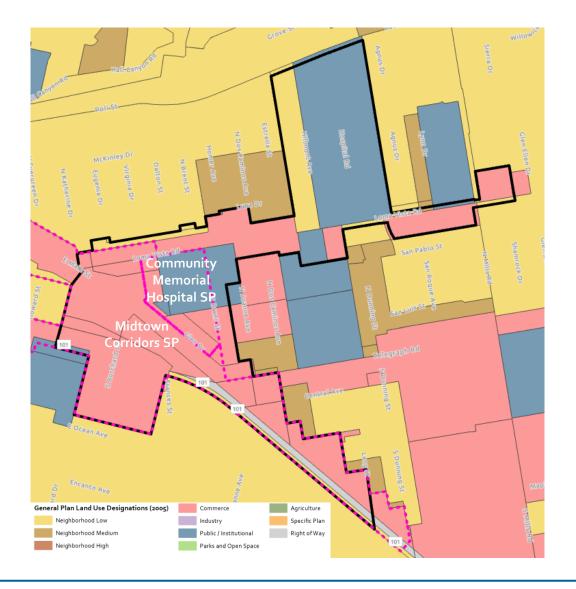
Telegraph Corridor (Pacific View Mall/Community College)





Five Points/ Loma Vista Corridor

- General Plan goals/policies:
 - Five Points
 - Maintain area as an intense "activity center" with greater emphasis on commercial use
 - o Loma Vista Corridor
 - Concentrate medical and research-centered businesses
 - Provide workforce housing and services
- Midtown Corridors Development Code:
 - Allow buildings and streetscapes that are more urban in character than the rest of the Midtown Corridors
- Community Memorial Hospital District Development Code:
 - Have a scale and character compatible with the surrounding urban context
 - Supporting a pedestrian-oriented character with well-designed streetscapes and ground floor retail/civic uses





Five Points/Loma Vista Corridor



T5.2 (Five Points)
Up to 6-story mixed use



T4.5: Midtown Corridors
Up to 3-story mixed-use and higher density residential infill development





H: Hospital
Up to 3-story medical care and adjacent services/uses



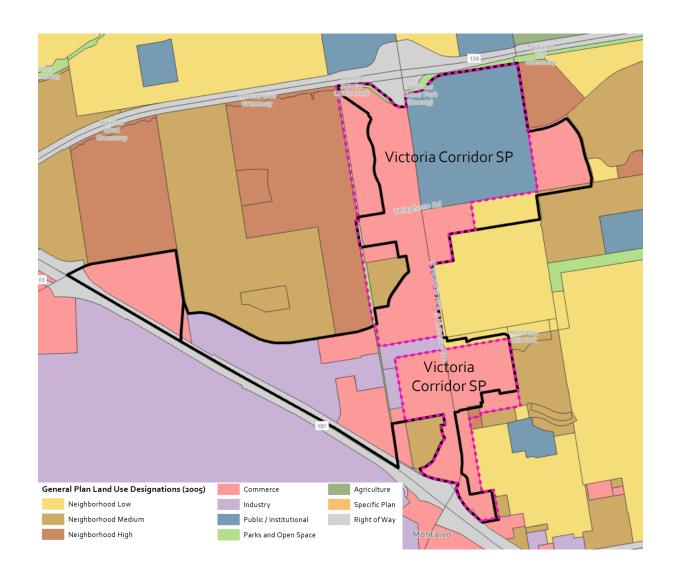
Victoria Corridor

General Plan:

- Transition away from single-use shopping centers and retail parcels
- Invest in pedestrian/streetscape improvements

• Victoria Corridor Development Code:

- Establish as a premier business and employment center
- Promote urban design consisting of connected streets, small blocks, and public open spaces
- Create new activity nodes
- Redesign the corridor to a walkable regional thoroughfare





Victoria Corridor

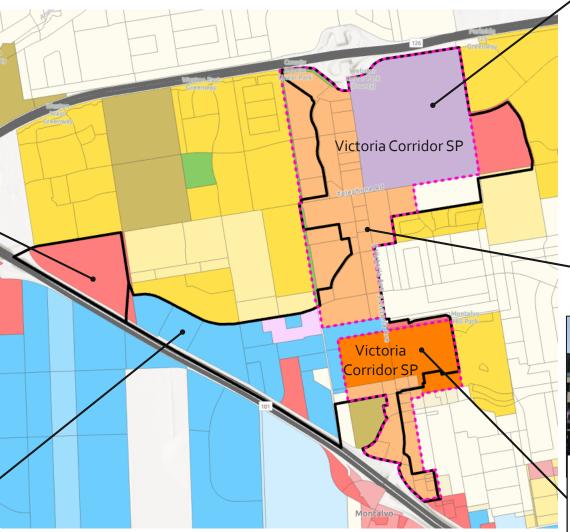


CPD: Commercial Planned
Development
Up to 6-story general
commercial and large shopping

centers



MPD: Manufacturing Planned
Development
6-story heavy industrial and
manufacturing



Civic (Government Center)



T4.8-4.9 (Urban General: Victoria Corridor)

Up to 6- story workplace buildings and high-density mixed use



T5.3 (Urban Center: Victoria Corridor) Up to 6-story high-density mixed use



Ventura Harbor/Pierpont

- General Plan:
 - o Harbor
 - Increase accessibility to ocean-front amenities
 - Prioritize coastal dependent, commercial fishing, coastal access, and visitor-serving uses
 - Pierpont
 - Offer residents and visitors more attractive and improved neighborhood and coastal oriented services
 - Maintain Pierpont as a neighborhood center
- Ventura Harbor Master Plan (plan not completed/adopted)
 - Create a mixed-use beachfront community with new housing, office space, and a hotel
 - Retrofit streets to better accommodate pedestrians and cyclists
 - Improve connectivity
 - Improve existing parks and create new public open spaces





Ventura Harbor/Pierpont



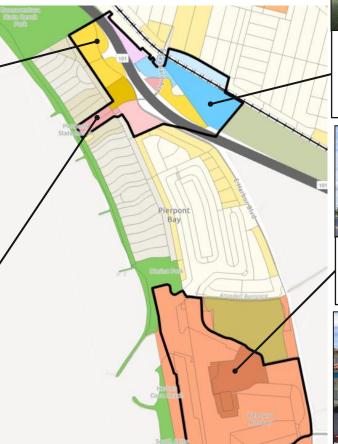
CTO: Commercial Tourist Oriented

Up to 35', visitor-serving commercial retail



C-1A: Intermediate Commercial

Up to 6-story, commercial retail and residential





MPD: Manufacturing
Planned Development
Up to 6-story industrial
and manufacturing



HMXD: Harbor Mixed Use
Up to 3-story visitor-serving
commercial retail and residential



HC: Harbor Commercial
Up to 3-story visitor-serving
commercial retail



Arundell and North Bank

Arundell - General Plan:

- o Incorporate large-scale employment, workforce housing and neighborhood commercial
- Expand mixed use and housing along Callens Road
- o Attract new employment uses to the Leverage "McGrath property"

North Bank - General Plan:

- o Enhance the area as a regional retail destination
- Invest in beautification projects

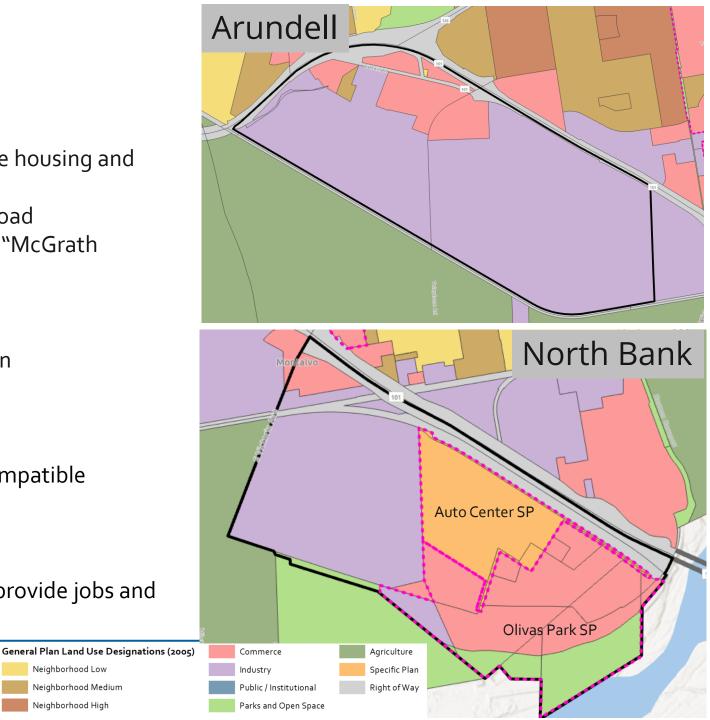
Auto Center Specific Plan:

- o Ensure new auto sales and service uses are compatible
- Minimize conflicts with surrounding land uses

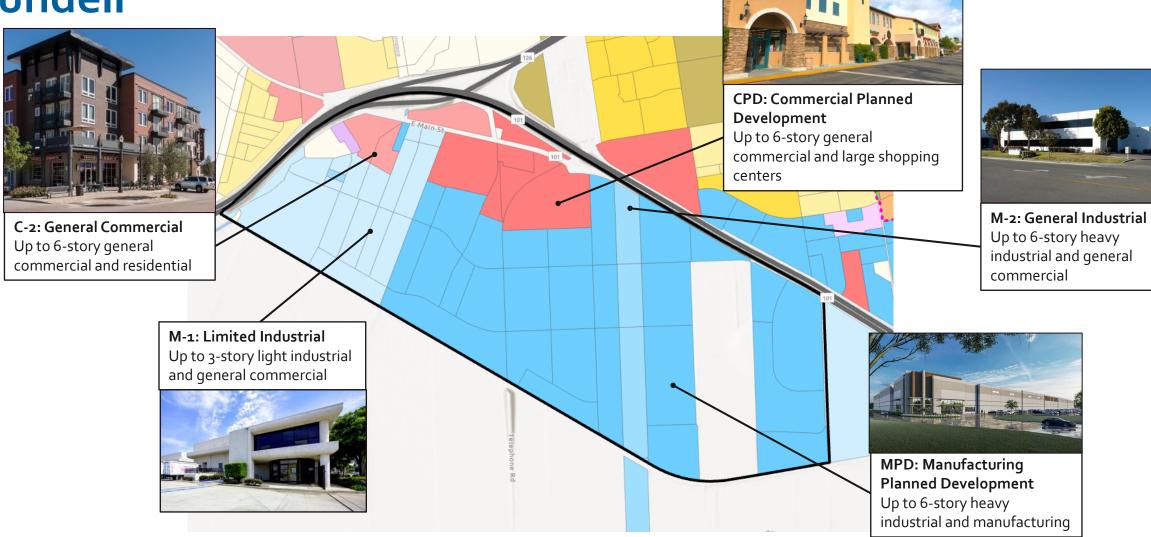
Olivas Park Specific Plan:

 Allow commercial and/or industrial uses that provide jobs and strengthen the local tax base

> Neighborhood Low Neiahborhood Medium Neighborhood High

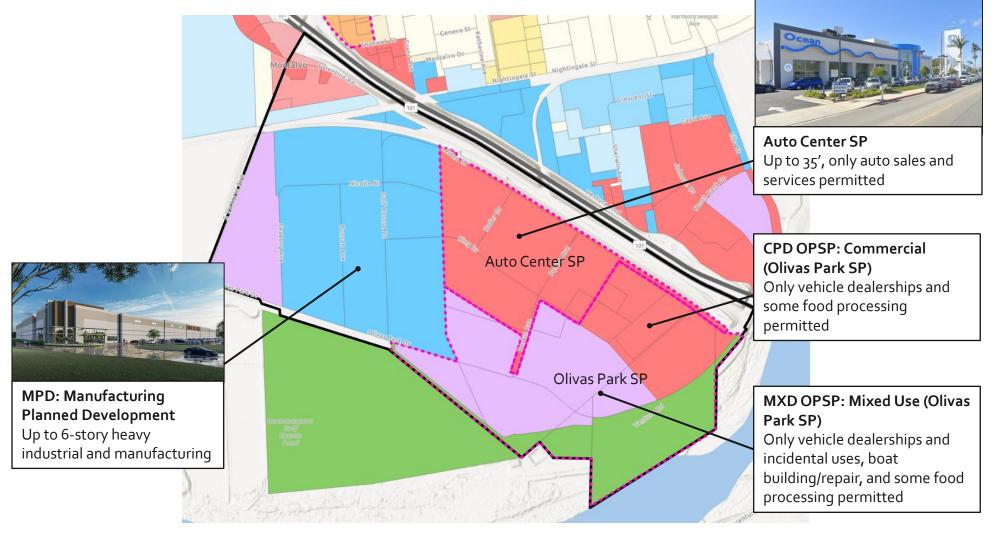


Arundell





North Bank





Additional Areas

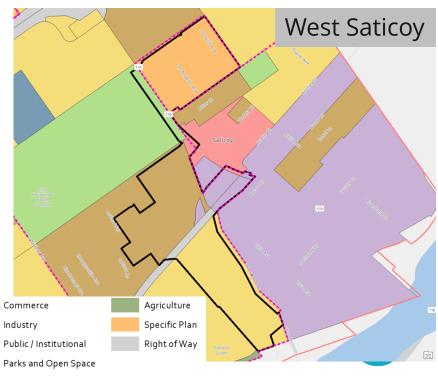
- Eastside Neighborhood Centers
 - Encourage the diversification of uses; emphasize walking, biking, and public gathering
- West Saticoy
 - Seamless connections with adjacent areas
 - Part of the Saticoy Wells Community Plan
- County Fairgrounds
 - City create year-round commercial opportunities; eliminate auto racing
 - State "Promote, support, educate, celebrate and preserve the diverse culture and traditions of our County and to make certain that the Ventura County Fairgrounds be an exemplary multi-use community resource"

General Plan Land Use Designations (2005)

Neighborhood Low

Neighborhood High





SOAR Areas

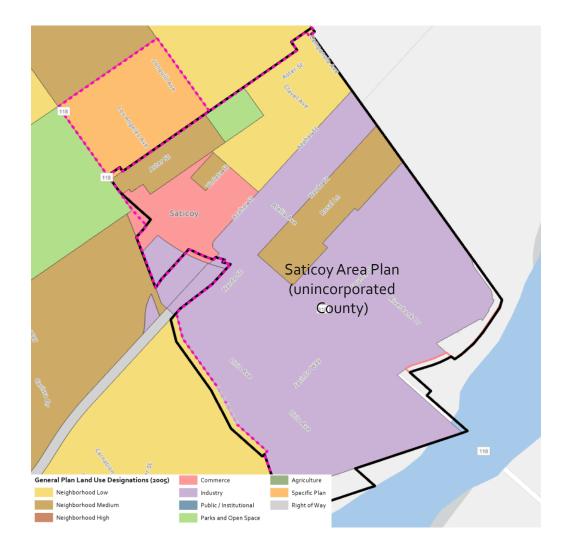
- General Plan:
 - o Designated as "Agriculture" in General Plan
- SOAR Ordinance (until 2050)
 - Protect the County's agricultural, rural, and open space lands
 - Agricultural, Rural and Open Space land use designations can be changed by:
 - Vote of the people
 - Board of Supervisors can amend the GP without vote of the people in order to comply with state housing laws





SOI – Saticoy

- Ventura County Saticoy Area Plan:
 - Invest in basic infrastructure, including key road connections, sidewalks, streetlights, and additional water and wastewater treatment capacity
 - Resolve longstanding land use incompatibilities
 - Provide additional multi-family housing options near the town center
 - o Provide more neighborhood-serving retail





SOI – Westside (North Avenue)

• General Plan:

- Consider future annexation to the City
- Transform area from an oilfield industrial area to a dynamic economic engine
- Provide a more balanced mix of building types and uses with unique character, to serve as a major neighborhood anchor for northwest Ventura

North Ventura Avenue Area Plan (prepared by County):

- Protect the quality/integrity of existing residential neighborhoods
- Expand and upgrade industrial areas
- Protect the scenic vistas/environmental quality of the hills and river
- Develop a new land use designation appropriate for oil extraction uses, which are distinct from general industrial uses

